OIG-08-18 Addendum and Work Papers

# Doc. \#103 

U.S. Department of Homeland Security Washington, DC 20528

July 18, 2008

Mr. Steven G. Bradbury<br>Principal Deputy Assistant Attorney General<br>Office of Legal Counsel<br>U.S. Department of Justice

## Re: Request to interview former Deputy Attorney Generalitariy D. Thompson:

## Dear Mr. Bradbury:

In January 2004, we began a review at the request of the then ranking member of the House Judiciary Committee, Representative John Conyers, Jr., of the removal Maher Arar to Syria by the former Immigration and Naturalization Service. We published our final report, The Removal of a Canadian Citizen to Syria (OIG-08-18), which is classified at the SECRET/NO FOREIGN level, and a brief unclassified summary, in April 2008. In Junie 2008, we published a redacted version of our report according to the Freedom of Information Act.

After we had finalized our report, new information came to our attention that contradicted one of our conclusions. As such, we have decided to reopen our review in this matter. If we determine that one or more of our conclusions are incorrect, we will publish a supplement. The staff of former Deputy Attorney General Larry D. Thompson and the deputy himself, as Acting Attorney General, were involved in removing Mr. Arar from* the United States: The new information we received concerns former Deputy Attormey General Larry D. Thompson.

During our original fieldwork we decided not to request an interview with Mr. Thompson.' We believed that our interviews with the staff of the Office of the Deputy Attorney General involved were sufficient. However, in light of the new information we received, we feel that an interview of Mr. Thompson is necessary. . We have been coordinating with the Office of Legal Counsel and Mr. Thompson's counsel, John Joseph Cassidy and Stephen L. Braga, to schedule an interview. However, we have been informed that the Department of Justice will only allow Mr. Thompson to speak to us about the narrow issue concerning the new information we have received. This is not sufficient for the purposes of our review. As such, we request that we be allowed to speak to. Mr. Thompson freely and openly. As we have done with other information we have gathered related to this review, we will protect any information thatMr. Thompson provides that might be privileged such as as attorney-client, attorney work product, or
deliberative process from public disclosure. Furthermore, so that Mr. Thompson can fully discuss this issue while having his counsel present, we request that you arrange for Messes. Thompson, Cassidy, and Braga to be granted SECRET security clearances.

When the Department of Homeland Security was established, the former Immigration and Naturalization Service became part of the new department and its actions subject to the oversight of our office. To get a full understanding of how and why Mr. Arr was removed to Syria and to verify whether the new information we have received is correct, we need to conduct an interview with Mr. Thompson that is not subject to restrictions placed on Mr. Thompson by the Department of Justice.

Please provide a written response at your earliest convenience. Thank you for your prompt attention to this matter. Should you have any questions, please call me, or your staff may contact Richard Reback, General Counsel to the Inspector General, at (202) 254-4100.

Sincerely,


Richard L. Skinner Inspector General

cc: The Honorable Michael B. Mukasey<br>Attorney General<br>U.S. Department of Justice<br>The Honorable Glenn A. Fine<br>Inspector General<br>U.S. Department of Justice<br>H. Marshall Jarrett<br>Chief Counsel and Director<br>Office of Professional Responsibility<br>U.S. Department of Justice<br>Mr. John Joseph Cassidy<br>Baker Bots LLP<br>Mr. Stephen L. Braga<br>Ropes \& Gray LLP

# Doc. \#104 

Department of State Involvement in the Arar Matter

## MEMORANDUM OF RECORD

Purpose: Leam more about DOS involvement in the Arar matter
Source: Telephone
Date/Time: July 30, 2008, 1:05 PM-1:19 PM
Participants: $\quad$,DHS-OIG
Location: DHS-OIG headquarters, $\square$
Discussion:


INS Expansion Abroad
In 1996/1997, the political appointee at the Office of International Affairs launched Operation Global Reach in order to expand the number of INS overseas offices and increase its law enforcement presence abroad.

was mostly
 INS' expansion overseas as a ${ }^{\text {d }}$ ] operation. Once abroad, as opposed to
There were
Training
International Law Enforcement Academies (ILEA) were set up in Bangkok, Botswana, and Kenya partly in order to create regional networks. ${ }^{1}$ These Academies taught local

government officials techniques for local immigration control and sometimes refugee processing. The Academies also taught students to recognize fraudulent documents.
indicated that INS sponsored other training events for local law enforcement.
reported that INS sponsored workshops, at which speakers would discuss important law enforcement issues, recent successes, or best practices in other countries. According to , the topics at these events were generally shaped by the host country's interests.

## Overseas Operations

Around the year 2000 , the laws on asset forfeiture changed and the U.S. could share up to $50 \%$ of the seizure with the host govermment. The financial benefits increased incentives for host governments to participate in law enforcement activities, such as those combating drug trafficking, and allowed for greater cooperation between the $\mathbb{I N S}$ and its host government.

In addition to law enforcement duties, overseas INS offices also helped with removals of illegal foreigners from the United States. The offices would assist in negotiations that were sometimes needed when a removal would have to transit through a third country. They would also work on fraud detection in the international adoption process. In sum, overseas operations were divided into enforcement or benefits-related activities.

At the end of the INS and the beginning of the Department of Homeland Security [March 2003], didn't know

Training
In the Rome district, there was a yearly conference (lasting one week) providing training for INS's overseas personnel. The conference, addressed a range of topics. Updates on immigration law and practice were provided, and staff in different countries would share information about successful efforts. In one case, the Department of Justice presented on law and on asset forfeiture sharing with the host nation. Equal Employment Opportunity training was also provided.


## Recruiment and Selection Most of the people who applied for overseas jobs



## Doc. \#105

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(u) Department of State Involvement in the Arar Matter


## Doc. \#107



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> Doc. \#108
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## The Removal of a Canadian Citizen to Syria





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Doc. \#109

The Removal of a Canadian Citizen to Syria

## Discussion

Richard Armitage asked
Larry Thompson, the former
Deputy Attomey General. said that we had reached out to Mr. Thompson and received a response. Mr. Armitage said that

Rloliard Armitage, former Deputy, Secretary of State
1 President, Armitage International
Interview Date: Monday, June 11, 2008, at 2:00 PM
Location: . 2300 Clarendon Boulevard, Suite 601, Arlington, VA
Team:
, Inspector phone cal had in fact occurred. He said that the call came in the morning and that it was after September 11, 2001. He said that he couldn't say when the call occurred.

Mr . Armitage said that his recollection was that Mr . Thompson called him they exchanged some pleasantries and then he told that Mr. Thompson said that the Royal Canadian Mounted Police was handing a guy over to the Syrians. Mr. Armitage added that Mr. Thompson asked whether he had any objections. Mr. Armitage told us that he said no. Mr. Armitage told that his only concern was whether Mr. Arar was a U.S. citizen. Mr. Armitage added that Syria was really helping us with Al-Qeada.

Mr. Armitage explained that
Mr. Armitage told us that he told
he had been contacted by Mr. Thompson about the case.
asked why Mr. Arar was being removed to Syria. Mr. Armitage responded because he was a terrorism suspect. He added that his conversation with Mr. Thompson lasted two minutes, three minutes, maximum.

Mr. Armitage reiterated that Syria was helping the United States, and that Mr. Arar was a Syrian citizen.


Mr . Armitage told us that during the call he was under the impression that Mr. Arar was in Canada. Mr. Armitage added that he didn't remember any interagency discussion on this. Then he suggested we contact , who was the State Department Legal Advisor at the time. Mr. Armitage provided contact information for
$\square$ asked whether Mr. Armitage has
Mr. Armitage responded
asked whther Mr. Armitage has ever received a similar phone call from Mr.
Thompson. Mr. Armitage responded, "No." He added that neither did he receive a subsequent call.
Mr. Armitage said that he didn't realize that Mr. Arar was in the United States.

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12. Were you providing Mr. Thompson with diplomatic assurances?

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14. Had you ever received a similar call from Thompson?

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[Code of Federal Regulations]
[Title $\mathrm{B}, \mathrm{Volume}$ 1]
[Revised as of January 1, 2006$]$
From the U.S. Government Printing Office via GPO Access
[CITE: 8CFR235.8]
[Page 424-425]

## TITLE 8--ALIENS AND NATIONALITY

CHAPTER I--DEPARTMENT OF HOMELAND SECURITY
PART 235_INSPECTION OF PERSONS APPLYING FOR ADMISSION--Table of Contents
Sec. 235.8 Inadmissibility on security and related grounds.
(a) Report. When an immigration officer or an immigration judge suspects that an arriving alien appears to be inadmissible under section 212 (a) (3)(A) (other than clause (i.i)), (B), or (C) of the Act, the immigration officer or immigration judge shall order the alien removed and report the action promptly to the district director who has administrative Jurisdiction over the place where the alien has arrived or where the hearing is being held. The immigration officer shall, if possible, take a brief sworn question-and-answer statement from the alien, and the alien shall be notified by personal service of form I147, Notice of Temporary Inadmissibility, of the action taken and the right to submit a written statement and additional information for consideration by the Attorney General. The district director shall forward the report to the regional director for further action as provided in paragraph (b) of this section.
(b) Action by regional director, (1) In accordance with section 235 (c) (2) (B) of the Act, the regional director may deny any further inquiry or hearing by an immigration judge and order the alien removed by personal service of Form I-148, Notice of Permanent Inadmissibility, or issue any other order disposing of the case that the regional director considers appropiriate.
(2) If the regional director concludes that the case does not meet the criteria contained in section $235(c)(2)(B)$ of the Act, the regional director may direct that:
(i) An immigration officer shall conduct a further examination of the alien, concerning the alien's admissibility; or,
(ii) The alien's case be referred to an imigration judge for a hearing, or for the continuation of any prior hearing.
(3) The regional director's decision shall be in writing and shall be signed by the regional director. Unless the written decision contains confidential information, the disclosure of which would be prejudicial to the public interest, safety, or security of the onited States, the written decision shall be served on the alien. If the written decision contains such confidential information, the alien shall be served with a separate written order showing the disposition of the case, but with the confidential information deleted.
(4) The Service shall not execute a removal order under this section under circumstances that violate section 241 (b) (3) of the Act or Article 3 of the Convention Against Torture. The provisions of part 208 of this chapter relating to consideration or review by an immigration judge, the Board of Immigration Appeals, or an asylum officer shall not apply.
(c) Finality of decision. The regional director's decision under this section is final when it is served upon the alien in accordance with paragraph (b) (3) of this section. There is no administrative appeal from the regional director's decision.
(d) Hearing by immigration judge. If the regional director directs that an alien subject to removal under this section be given a hearing or further hearing before an immigration judge, the hearing and all further proceedings in the matter shall be conducted in accordance with the provisions of section 240 of the Act and other applicable sections of the Act to the same extent as though the alien had been referred to an immigration judge by the examining immigration officer. In a case where the immigration judge ordered
[[Page 425]]
the alien removed pursuant to paragraph (a) of this section, the Service shall refer the case back to the immigration judge and proceedings shall be automatically reopened upon receipt of the notice of referral. If confidential information, not previously considered in the matter, is presented supporting the inadmissibility of the alien under section 212 (a) (3) (A) (other than clause (ii)), (B) or (C) of the Act, the disclosure of which, in the discretion of the immigration judge, may be prejudicial to the public interest, safety, or security, the immigration judge may again order the alien removed under the authority of section 235 (c) of the Act and further action shall be taken as provided in this section.
(e) Nonapplicability. The provisions of this section shall apply only to arriving aliens, as defined in $\sec .1 .1(\mathrm{~g})$ of this chapter. Aliens present in the United States who have not been admitted or paroled may be subject to proceedings under Title $V$ of the Act.
[62 FR 10358, Mar.' 6, 1.997, as amended at 64 FR 8494, Feb. 19, 1999]

## Doc. \#117




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## MEMORANDUM OF RECORD

Purpose:
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Date/Time: February__, 2007__:__ $\square$ am $\square \mathrm{pm}$
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Follow Up:
Discussion:

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## Doc. \#120

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(U) November 18, 2008
(U) In attendance:
(U) : [referring to the cassette player] Definitely picky.
(U) Now we did consent earlier to recording so ...
(U)

And I would like to address that. We are consenting to the recording in aid of the preparation of a transcript or a memorandum of the interview, of this interview, with the following understanding that we will have access upon reasonable notice to a copy of the recording bearing in mind it will contain classified material. I would ask that and the Department be provided with a copy of the recording and you retain one so that we can review it should we wish to after the - you know, we'd like to see the transcript and be given the opportunity to review and correct and that after we've done that, retain the right to ask that the recording be destroyed because we don't want it left in perpetuity if there is an accurate transcript prepared. With that understanding we do not object to a recording being made.
(U) We'll have to consider the destruction of it but we certainly
understand your request. understand your request.
(U) : And we want to make sure that as long as it exists, that we have access to it for review purposes. Okay, with that understanding we can go forward.

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Professional Responsibility, and in the wake of DHS's report, our office has been looking at certain actions taken by Department attorneys, and the appropriateness of those actions with regard to the Arar matter.
(U) I'm , I'm an associate.Deputy Attorney. General, I
am the Depaitment's I worked for Deputy Thompson,
when he was the Deputy Attorney General, and I'm here along with
representing the Department and the Deputy's office specifically.
 the current Deputy Attorney General.
(U) Larry Thompson:: You're too young to have worked for me:
(U) Thank you. [General laughter]
(U)
, I'm special counsel in the office of legal counsel at the Justice Department, also representing the Department in this matter.
(U) , of Ropes \& Gray, one of Mr. Thompson's attorneys.'
(U) Larry Thompson: Larry Thompson, former Deputy Attorney:
(U) , honored to be counsel to the former depuqy, Baker
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(U) Side comment: 34
(U) Larry Thompson: 34?:
(U) That long; that's the math. [General laughter]
(U) Larry Thompson! I was the United States Attorney in the northern District of Georgia, that's when I first met David
(U)

And an outstanding United States Attorney;
(U) Larry Thompson: I've been in private practice. I was an independent counsel for the HUD matter, HUD investigation involving former Secietary, now deceased, Sam Pierce, and I prosecuted , and I was the former Deputy Attomey General.:
(U)

(U)
: And an outstanding Deputy Attorney General. :
(U) : Can you tell me the dates that you were the Deputy Attorney General!?
(U) Larry Thompson: 2001 to 2003.
(U) : Please tell me-
(U) Larry Thompson? I will add, that's probably on the one hand the most rewarding professional I had, but also the most challenging.
(U) Can you tell me what you did to prepare for this interview.
(U) Larry Thompson! Other than trying to wrack my brain to try to remember the specifics of the subject matter of the interview, I reviewed
(U) Were there any other documents that you reviewed?
(U) Larry Thompson: ' I did review
(U) $\longrightarrow$ : You reviewed
(U) Larry Thompsoni No, sir. I may have been provided
(U) Understood. Are there any other materials that you think you could have benefited from by seeing to prepare you for this interview that you perhaps didn't see.

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(U) Larry Thompsone I understood that he was a Syrian citizen, and that he had to either be removed to Syria or Canada. probably ha third choice which is the country from which he came, Switzerland.


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And one of things that's on your mind as a public official, is that you never want to make a mistake and do something that could lead to a catastrophe like we experienced... I just want to put that in the context of what, of the way I was looking at these kinds of things, day in and day out, was that we had to focus on preventing terrorist attacks. I don't want you to misunderstand what I'm saying here. We certainly as lawyers for the department of justice were going to obey the law. But we did have to focus on prevention. And ... that's all I'm going to say. I just wanted you to understand that. I relied on the lawyers in my office for counsel on these technical immigration issues, but I understood that this was a very dangerous person and I understood that we had to do everything within the law to make certain that we carried out our very important prevention responsibilities. I'm sorry.

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(U) No, thank you, and please, if at any time you want to take a
break...
(U) Larry Thompson: I'm sorry.
(U) : But, and please understand -
(U) Larry Thompson: Those were not good times in my life.
(U) : I understand. I understand. And please understand that the questions are not meant to be accusatory.
(U) Larry Thompson: No, I know, you're doing your job; I just wanted you to understand.
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(U) : So I can understand. Would it be fair to say that ultimately the decision to designate Syria would have been one made by the Deputy Attorney General? By you? As the country for Mr. Arar to be removed to?
(U) Larry Thompson: 'Well, that would be the consequence of what I signed. ... Which I thought was perfectly legal. I had no reservations about the legality of what I was. doing.
(U)

In our packet there's a memorandum of record that deals with my interview, and other colleagues interview, with Richard Armitage. In that interview Mr. Armitage acknowledged the fact that you and he had had a discussion regarding Arar. I just have a coupled questions in that regard, sir, how was that communication executed did you call him, he called you? Or...
(U) Larry Thompson!! Well, I'd worked very closely with Rich in various Deputy meetings when he came in, we had a very close relationship, I thought he was a very good public servant, and I think for lack of a better term I would call it comity. That I didn't know to what extend that he'dsbeen in the loop, but I certainly wanted to -- as a colleague, wanted to make certain that I contacted him and I- that was just my practice,

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(U) [Cassette records turned off for sidebar discussion]
(U) : In your conversation with Mr. Armitage, idid, were you seeking ; diplomatic"assurances from the Department of State?

(U) Larry Thompson: Prior to ,I had

- And again, what I was doing was following the procedure that I had usually followed in terms of dealing with my colleagues on the Deputy's committee, which was to call them and let them know what might be going on at Justice that might be of interest to their agency. And again, as I think, I used the word comity, and the call was' really as a matter of comity, to let him know what we were doing. So if $I$ had to - I don't want to speculate.
(U)

Is it accurate - well, let me ask the question in a -
(U) Larry Thompson: Let me -- I just wanted to be transparent with a colleaghe as to what was transpiring at the Department of Justice.
(U) Were you seeking his concurrence in this course of action?
(U) Larry Thompson: No, I was just trying to be transparent:


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(U) —————: In our report we concluded that INS did do due diligence regarding their assessment of Arar's right for protection.


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was the way I proceeded in a number of things. It's a big government, you need to communicate, and you need to be transparent.

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(U) I believe -
(U) Larry Thompson: I really do think I've answered that question. Like twice.
(U) : Mr. Thompson says -
(U)

(U) [Several voices]
(U) Larry Thompson: In response to question, I answered that question precisely.

(U) : I'm sorry if I missed something here and I certainly don't mean to be offensive to you. But $\dot{I}$ hadn't thought that anyone asked the question about the $\qquad$ . And I understand you don't even remember having seen this, but my question was if you recall
(U) Larry Thompson: If I
(U) Okay, I'm not trying to say that -
(U) Larry Thompson: How can I recall anything about - let's use some common sense here.

(U) Any other comments that you would like to make.
(U) Larry Thompson: Yes. In the context of everything that was going on, in the context of the enormous challenges that we faced, it may sound incredulous to you but I don't have all of the specific recollections. But we had a lot going on, and there has got to be a better process to determine whether or not I acted appropriately than to subject someone to this kind of treatment. I know you're doing your job, I'm not criticizing you,
, I'm not. There just has to be a better process. I really feel harassed for trying to serve my country.
(U)
Anything else.
(U) [Several voices]

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(U) Larry Thompson: That's right. and I would not rule it out here, and as I think about things maybe I
did , but again, my response to the people who were advising me was -I just don't want to
(U) You don't have any recollection of any other specifics, other than --
(U) Larry Thompson: No, but Ijust wanted to be --
(U) I I appreciate that.
(U) Larry Thompson: Yeah.
(U) \(\quad \mathrm{k}\) : I wanted to ask you if -- one of the documents \(i\) a Secret document and if you can show him a copy of that document...
(ن) : He's got it.
(U) : Do you have any recollection
```



```
(U) And in reviewing it, does it
(U) Larry Thompson:
(U) I'd suggest that will stand for the answer.
(U) Okay, in the second paragraph there, and again, it says Section 235 (c) of the Immigration and Nationalities Act, affords the Attorney General flexibility to tailor a procedure designed to establish an alien's inadmissibility on security and related grounds - do you see where I'm reading, sir?
(U) Yes, he does.
(U) : And do you recall
(U) Larry Thompson: \(\square\)

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(U) Larry Thompson: My only consternation is that I'm not used to being on this side of the table. [general laughter] You guys are doing your job and I do understand that.
(U) May I give one set of documents to the Department to retain.
(U): Yes, we'd like that, if you could keep that with the tape so that we'll have a complete set.
(U) : Ineed to account for all the others.
(U) [Several voices, cassette records turned off]

Doc. \#121

\title{
SEQRET \\ Unclassified When Classified Attachment Removed
}

January 23, 2007

MEMORANDUM FOR: The Honorable Julie L. Myers
Assistant Secretary
United States Immigration and Customs Enforcement
FROM:
Assistant Inspector General for Inspections
SUBJECT:
Draft Report, The Removal of a Canadian Citizen to Syria (U)
(U) The results of our review of the processes and procedures used by United States immigration officials to deny Maher Arar admission to the United States and subsequently remove him to Syria are presented in two draft reports. One version of the draft report contains information that is classified "Secret" (herein after, "classified report"). The version for public release, which we intend to place on the Department of Homeland Security (DHS) internet and intranet websites, pending a security and sensitivity review, does not contain classified information (herein after, "version for public release"): Both draft reports are attached for your review.
(U) These drafts are provided so you can develop specific responses to the recommendations contained therein and prepare any other comments you might have to propose changes to correct any factual errors that might be contained in the drafts. Additionally, these drafts are provided for your office to conduct a security and sensitivity review of the version for public release to determine whether any of the information is classified, an original Classification Authority has decided to classify it, or any of the information in it is exempt from public release under the Freedom of Information Act (FOIA). The drafts shall be circulated only to the minimum number of people in your agency who have the appropriate security clearance and a "need to know" for the purposes described in this memorandum. Furthermore, neither the classified report nor the version for public release are to be circulated or discussed with anyone outside of DHS.
(U) We would appreciate your written comments on the draft report and specific responses to each recommendation. Your comments must be received within 30 days to be assured of inclusion in the final report. We will include your formal responses to the recommendations and any other written comments you provide, in their entirety, as an appendix to the final classified report and the final

\section*{SECKET Unclassified When Classified Attachment Removed}
version for public release. If your formal comments contain sensitive or classified information, we will redact that information in the appendix of the final version for public release.
(U) With respect to the classified report, we ask that you review the report's classification markings as they pertain to any information classified by DHS and advise us, under separate cover, of any corrections that should be made. For the version for public release, if you determine that any of the information in that version is classified, or an Original Classification Authority has decided to classify it, please provide a detailed explanation as to the basis for the classification decision. For information that is exempt from public release under FOIA, please identify the FOIA exemption invoked for each proposed redaction. After we have received your comments, we will make a determination whether to make redactions from the version for public release.
(U). Should you have questions, please call me at (202) 254-4100, or your staff may contact Inspector, Office of Inspections, at (202) 254 -

Attachments (2)
cc: The Honorable Michael Chertoff, DHS Secretary

The Honorable Michael P. Jackson, DHS Deputy Secretary

The Honorable Philip J. Perry, DHS General Counsel


CBP Audit Liaison

CIS Audit Liaison

Doc. \#122

SECET
(unclassified when sepaxated from enclosure)

\title{
DEPARTMENT of HOMELAND SECURITY \\ Office of Inspector General \\ Washington, D.C. 20528
}

October 24, 2006

By hand delivery
b6

\author{
Office of General Counsel \\ Department of Homeland Security \\ Washington, D.C.
}

\section*{Re: The Removal of a Canadian Citizen to Syria, Draft OIG Inspection Report}

\section*{b6}

\section*{Dear}

Enclosed are two yersions of the above-captioned report, commonly known as the "Arar" report. One version is classified Secret, the other is Unclassified and will be posted on the OIG website once finalized. However, the Unclassified version is transmitted under Secret cover as a precaution until we can verify with affected entities that it contains no classified information.

At your request, and because the report concerns a matter that is the subject of ongoing litigation, we are providing an advance copy to you solely for the purpose of determining whether the report contains any information that may negatively affect the Department's ability to invoke the attorney-client privilege or any other such privileges in the ongoing litigation. That is, we want to ensure that the OIG's eventual public release of the final, unclassified version of the report does not constitute a waiver of any Departmental litigation privileges. The final version of the classified report will be shared with the appropriate Congressional oversight committees.

Once you and any other attorneys with whom you share the reports have had an opportunity to review the draft reports, they will be distributed pursuant to normal protocols for substantive review and comment, including review of proper classification designations.

Because of the limited scope of your review and the increasing urgency that the report be finalized, please be advised that we are unable to delay distribution for more than five business days, that is, until close of business on October 31 \({ }^{\text {st }}\). At that point, we will distribute the draft reports pursuant to normal protocols for the receipt of all comments, including any that relate to the protection of litigation privileges. Pursuant to normal protocols, we ordinarily provide thirty days for comments.

SEQRET
(unclassified when sepqrated from enclosure)
i
The final reports will not be distributed to Congress until they have been provided to the Department for five business days. Five business days after the reports are provided to Congress, the unclassified version will be posted on the OIG website.


Richard N. Reback
Counsel to the Inspector General Department of Homeland Security

\author{
Enclosures: As stated
}
(unclassified when separated from enclosure)

\section*{- \\ Doc. \#123}



\section*{Doc. \#124}

\title{
Homeland Security
}

\section*{JAN 282010}

The Honorable John Conyers, Jr., Chairman
House Judiciary Committee
United States House of Representatives
2138 Rayburn House Office Building
Washington, D.C. 20515-6216

\section*{Dear Chairman Conyers:}

Thank you for your letter requesting that we provide by February 3, 2010, a copy of our addendum to OIG-08-18, The Removal of a Canadian Citizen to Syria. It is our intention to meet your request.

During our follow-up work, we interviewed the former Deputy Attorney General, the former Deputy Secretary of State, and other officials who had not been interviewed during our initial review. As a result of what we learned from those former officials, we concluded that the former Deputy Attorney General did notify the former Deputy Secretary of State of Mr. Arar's removal prior to the removal action. Therefore, our addendum serves to modify our report by providing more details regarding. the Department of State's knowledge of Mr. Arar's removal, but does not change the findings or recommendations of our initial report.
We regret the delay in providing the addendum. However, to maximize the amount of information contained in the addendum that can be released to the public, the addendum went through a classification review that required vetting multiple times by several federal agencies that had a role in the Arar matter. In addition, before we were able to interview the former Deputy Attorney General, we met with the former Deputy Attorney General's counsel several times. Counsel sought clarity on the scope of our interview, the make-up of our interview team, and the intended use of any information we obtained from the former Deputy Attorney General. Another factor that contributed to the delay was the need for the former Deputy Attorney General's counsel to obtain temporary security clearances.

The addendum is classified for two reasons. First, we believe that it is important to restate the reason why the addendum was necessary. That explanation is derived from classified information contained in our original report. Second, two of the former officials we interviewed described methods and procedures regarding removal actions that clarify certain roles and responsibilities. That infomation cannot be shared publicly.

Should you have any questions, please call me, or your staff may contact our congressional and media liaison, Marta Metelko, at (202) 254-4100.

\section*{Sincerely,}

cc: The Honorable Jerrold Nadler DHS Office of Legislative Affairs

\title{
Homeland Security
}

\section*{JAN 282010}

\author{
The Honorable Jerrold Nadler, Chairman \\ Subcommittee on the Constitution, Civil Rights and Civil Liberties \\ Committee on the Judiciary \\ United States House of Representatives \\ 2138 Rayburn House Office Building \\ Washington, D.C. 20515-6216
}

Dear Chairman Nadler:
Thank you for your letter requesting that we provide by February 3, 2010, a copy of our addendum to OIG-08-18, The Removal of a Canadian Citizen to Syria. It is our intention to meet your request.

During our follow-up work, we interviewed the former Deputy Attorney General, the former Deputy Secretary of State, and other officials who had not been interviewed during our initial review. As a result of what we learned from those former officials, we concluded that the former Deputy Attorney General did notify the former Deputy Secretary of State of Mr. Arar's removal prior to the removal action. Therefore, our addendum serves to modify our report by providing more details regarding the Department of State's knowledge of Mr. Arar's removal, but does not change the findings or recommendations of our initial report.

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The addendum is classified for two reasons. First, we believe that it is important to restate the reason why the addendum was necessary. That explanation is derived from classified information contained in our original report. . Second, two of the former officials we interviewed described methods and procedures regarding removal actions that clarify certain roles and responsibilities. That information cannot be shared publicly.

Should you have any questions, please call me, or your staff may contact our congressional and media liaison, Marta Metelko, at (202) 254-4100.

Sincerely,

cc: The Honorable John Conyers, Jr. DHS Office of Legislative Affairs



\author{
The Honorable Richard L. Skinner \\ Inspector General \\ Office of the Inspector General \\ U.S. Department of Homeland Security \\ Washington, D.C. 20528
}

Dear Mr. Skinner:
I am writing to follow-up on the revised report for OiG-08-18, The Removal of a Canadian. Citizen to Syria. You testified in June 2008 that your office had recently received additional information that might be germane to your findings, and that the Department had reopened its review. \({ }^{\text {: }}\) You assured us that you were in the process of validating the information and would publish a supplement to the existing report as necessary.

Despite our repeated follow-up with your staff, we have not yet received this supplement. In May 2009, your staff informed us that the additional investigation was complete and that we likely would receive a revised report within a month. When we still had not received that report by August 2009, we again contacted your office and were told that an addendum to the original report was currently undergoing inter-department and agency review and that the entire process should be completed shoitly.

At that point, we asked that the Department seek to finalize and deliver the report by September 2009. Recalling the extreme delay in completion of the original report, which itself took more than four years for your Department to complete, we asked whether there had been problems obtaining timely cooperation with your investigation and invited your Departmont to share information regarding those problems so that we might work together to overcome them.
\({ }^{1}\) U.S. Department of Homeland Security Inspector General Report OIG-08-18, "The Removal of a Canadian Cttizen to Syria:" Joint Hearing before the Subcomm. on the Constitution, Civil Rights, and Civil Liberties of the H.Conmm. on the Judiciary and the Subcomm. on International Organizations, Human Rights, and Oversight of the H.Comm. on Foreign Affairs, 110th Congress, tri at 18 (2008) (hereinafter Joint Hearing on Inspector General Report OIG-08-18) (testimony of Richard L. Skinner, Inspector General, Department of Homeland Security).

The Honorable Richard L. Skinner
January 20, 2010.
Page Two

When we still had not received the revised report, or any explanation of the delay in providing it, we again contacted your office in October 2009. At this point, we were told that the report had been finalized and forwarded to you for final review, with the assurance that we would be receiving the report shortly.

We still have not received that report, nor have we ever been contacted with an update on . when we will receive it or an explanation for the ongoing delay from your office. Congress has a strong interest in ensuring that the offices of inspector general are able to complete investigations in a timely and thorough manner, and the incredible delay in completing the investigation in Mr . Arar's case appears, at this point, inexcusable. After the original report took more than four years to complete, you testified that - while there had been problems obtaining cooperation in that initial investigation - you were "pleased to say that we have since overcome those issues. Cooperation between the department and the OIG has improved dramatically." \({ }^{\prime 2}\). Yet we have now been waiting more than a year and a half for your revised report.

I ask that you provide a copy of the revised report by February 3, 2010 along with an explanation regarding the time needed to complete this revision. As you finalize your report, I urge you to avoid unnecessary classification of information and ask that, at a minimum, you publicly disclose whether or not the additional investigation required the Department to alter any of the original conclusions or recommendations contained in OIG-08-18, The Removal of a Canadian Citizen to Syria.

Please do not hesitate to contact the Subcommittee on the Constitution, Civil Rights, and Civil Liberties with any questions.
cc: Honorable Lamar Smith
Honorable F. James Sensenbremer
\({ }^{2}\) Id., tr. at 18 (statement of Richard L. Skinner):
Doc. \#125

\title{
Homeland Security
}
(U) The Honorable Jerrold Nader, Chairman

Subcommittee on the Constitution, Civil Rights and Civil Liberties
Committee on the Judiciary
United States House of Representatives
Washington, DC 20515-2101
(U) Dear Congressman Nader:
(U) We initiated follow-up work on our review, The Removal of a Canadian Citizen to Syria, OIG-08-18, in response to questions raised at a joint hearing of the Subcommittee on the Constitution, Civil Rights, and Civil Liberties and Subcommittee on International Organizations, Human Rights Oversight Committee on Foreign Affairs, regarding. whether the Department of State was involved in discussions in 2002, pertaining to Maker Arr's removal from the United States.
(U) During our follow-up work we interviewed the former. Deputy Attomey General, the former Deputy Secretary of State, and others who had not been interviewed during our initial review. As a result of what we leaned from those former officials, we concluded that the former Deputy Attorney General did notify the former Deputy Secretary of State about Mr. Arar's removal prior to the removal action. Therefore, this addendum serves to modify our report by providing more details regarding the Department of State's knowledge of Mr. Arar's removal, but does not change the findings or recommendations of our initial report.
(U) Should you have any questions, please call me, or your staff may contact Carlton I. Mann, Assistant Inspector General, Inspections, at (202) 254-4100.

Richard 2. Hteninin
Richard L. Skinner
Inspector General
(U) The Honorable John Conyers

Committee on the Judiciary
United States House of Representatives
Washington, DC 20515-62.16
(U) Dear Congressman Conyers:
(U) We initiated follow-up work on our review, The Removal of a Canadian Citizen to Syria, OIG-\(08-18\), in response to questions raised at a joint hearing of the Subcommittee on the Constitution, Civil Rights, and Civil Liberties and Subcommittee on International Organizations, Human Rights Oversight Committee on Foreign Affairs, regarding whether the Department of State was involved in discussions in 2002, pertaining to Maker Arr's removal from the United States.
(U) During our follow-up work we interviewed the former Deputy Attomey General, the former Deputy Secretary of State, and others who had not been interviewed during our initial review. As a result of what we learned from those former officials, we concluded that the former Deputy Attorney General did notify the former Deputy Secretary of State about Mr. Arr's removal prior to the removal action. Therefore, this addendum serves to modify our report by providing more details regarding the Department of State's knowledge of Mr. Arar's removal, but does not change the findings or recommendations of our initial report:
(U) Should you have any questions, please call me, or your staff may contact Carlton I. Mann, Assistant Inspector General, Inspections, at (202) 254-4100.


Richard L. Skinner
Inspector General

\section*{(IV) Background}
(U) In March 2008, we published a report, The Removal of a Canadian Citizen to Syria, OIG-08-18. That report assessed the processes and procedures used by United States immigration officials to deny Maher Arar admission to the United States and subsequently remove him to Syria.
(U) Mr. Arar; a dual citizen of Canada and Syria, arrived at New York's John F. Kennedy (JFK) International Airport on September 26, 2002, from Zurich, Switzerland. Mr. Arar applied for admission to the United States so he could transfer to his connecting flight to Canada, his country of residence.
(U) While en route from Zurich, the Department of State's (DOS) "TIPOFF" system identified Mr. Arar as a "special interest" alien who was suspected of affiliations to terrorist activity and was described as "armed and dangerous." At the time of Mr. Arar's arrival in the United States, the TIPOFF database was the principal database containing names of known and suspected terrorists. Upon his arrival at JFK, Immigration and Naturalization Service (INS) inspectors referred him to secondary inspections, where investigators from the Federal Bureau of Investigations' Joint Terrorism Task Force (JTTF) questioned him. The JTTF investigators concluded that they had no interest in Mr. Arar as an investigative subject, and then turned him over to INS inspectors. However, INS inspectors determined Mr. Arar inadmissible to the United States under relevant provisions of immigration law. INS officials analyzed the derogatory information regarding Mr. Arar's background, sought clarification of the facts and statements made by U.S. agencies that provided the information, and determined the appropriateness of the specific immigration charge. INS concluded that Mr. Arar was likely a member of a terrorist organization.
(U) On Tuesday, October•8, 2002, Mr. Arar was transported by INS officials to Teteboro Airport in New Jersey, and then flown by private aircraft to Dulles International Airport near Washington, DC. From Dulles; Mr. Arar was flown to Amman, Jordan, where he was later transferred to the custody of Syrian officials.
(U) Syrian officials released Mr. Arar and he retuined to Canada in October 2003. He alleged that he was beaten and tortured while in the custody of the Sytian government. Mr. Arar sued the govermments of Canada and the United States for the alleged wrongful removal to Syria.

\section*{(U) Assurances}
(U) Assurances obtained from a country to guarantee that an alien would not be tortured are normally obtained through DOS. The Secretary of State then provides the assurances
(U) Addendum to OIG-08-18

The Removal of a Canadian Gitizen to Syria

\section*{SEGRETIANOFORA}
received from the relevant country's goveriment to the United States Attorney General. \({ }^{1}\) The nature and reliability of such assurances, and any arrangements through which such assurances might be verified, requires careful evaluation before a decision is reached that remoyal is consisistent with the United Statees Convention Against Torture obligations.
(S)

(U) The DOS attomey stated he becarie aware that our report might be inaccurate when a DOS attorney from the Office of the Legal Advisor reported that he had overheard a conversation about Mr. Arar. In that conversation; it was alleged that the former Deputy Secretary of State might have known about the decision to remove Mr. Arar to Syria. The DOS attorney who made this disclosure stated that.his office contacted the former Legal Advisor as well as the former Deputy Secretary of State. The former Legal Advisor told the attorney that he was not aware of DOS involvement in Mr. Arar's removal, while the former Deputy Secretary of State stated that he recalled a brief telephone conversation he had with the . former Deputy Attorney General about Mr. Arar. The attorney stated that he was unable to identify an official record of the conversation between the former Deputy Secretary of State and the former Deputy Attorney General.

\section*{(U) Recall of Former Department of State Officials}
(U) We discussed Mr. Arar's removal with the former Deputy Secretary of State. The former Deputy Secretary of State confirmed that he had discussed Mr. Arar's removal with the former Deputy Attorney General. Although he could not provide the date or time of the call, the former Deputy Secretary of State recalled that the former Deputy Attorney General called him. The former Deputy Secretary of State told us that his initial impression was that Mr. Arar was a Canadian and the Royal Canadian Mounted Police was relinquishing clustody of him to the Syrians. The former Deputy Secretary of State stated that the former Deputy Attomey General said Mr. Arar had dual citizenship - Canadian and Syrian. The former Deputy Secretary of State added, the former Deputy Attorney General asked whether DOS had any foreign policy objections to removing Mr. Arar to Syria. The former

\footnotetext{
\({ }^{1}\) (U) This was the process in 2002. In the current process, the Secretary of State provides assurances received from the relevant country to the Secretary of Homeland Security.
(U) Addendum to OIG-08-18

The Removal of a Canadiart Citizen to Syria
}

\section*{SEGRETHNOFORA}

Deputy Secretary of State indicated that he replied "no." The former Deputy Secretary of State stated that the former Deputy Attomey General did not ask that he provide diplomatic assurances. The former Deputy Secretary of State stated that his only concern was whether Mr. Arar was a United States citizen. The former Deputy Secretary of State added "Syria was helping us with Al Qiada." The former Deputy Secretary of State indicated that he did not remember any intra-agency discussions pertaining to Mr. Arar's removal. The former Deputy Secretary of State said that he understood the reason that Mr. Arar was being removed was he was a terrorist suspect. The former Deputy Secretary of State characterized the telephone conversation with the former Deputy Attomey General as very brief- only two of three minutes, and casual. The former Deputy Secretary of State stated that he had not been asked to provide diplomatic assurances in this case and had not received a similar telephone call from the former Deputy Attorney General before. The former Deputy Secretary of State suggested that we talk to the former Ambassador for the Office for Coordination for Counterterrorism, who was at DOS at the time of the Arar matter.
(U) Subsequent to our interview with the former Deputy Secretary of State, we interviewed the former Legal Advisor. He told us that normally his office would have been involved in a similar removal matter. However, he reaffirmed that he was unaware of DOS involvement in Mr. Arar's removal.

(U) Addendum to OIG-08-18

The Removal of a Canadian Citizen to Syria
3

\section*{GEGRETANOFORN}

\section*{(U) Recall of the Former Deputy Attorney General}
(U) In our final interview, we discussed DOS' role in the Arar matter with the former Deputy Attorney General. The former Deputy Attorney General stated, "After 9/11, it was clear to us that national security law enforcement efforts [and] national security efforts in general were directly related to immigration concerns. Immigration legal matters were very complex." The former Deputy Attomey General said that he had worked very closely with the former Deputy Secretary of State in various depity meetings and the former Deputy Secretary of State and he had established a very close relationship. The former Deputy Attorney General stated "I didn't know to what extent that he'd [the former Deputy Secretary of State] been in the loop, but I certainly want[ed] to, as colleagues, to make certain that I contacted him." When asked what he talked with the former Deputy Secretary of State about, the former Deputy Attorney General replied, "I just think I told him what was happening, and what had been recommended that we do." And, "that he [Arar] was a dangerous person and this is what we were going to do." When asked whether he was seeking diplomatic assurances from DOS, the former Deputy Attomey General responded, "prior to reviewing [your] record of the interview [with] the former Deputy Secretary of State, I had really no recollection of the conversation other than the fact that I believed that it occurred. And again, what I was doing was following the procedure that I had usually followed in terms of dealing with my colleagues on the Deputy's Committee, which was to call them and let them know what might be going on at Justice that might be of interest to their agency. And again, as I think, I used the word comity, and the call was really as a matter of comity, for him to know what we were doing." The former Deputy Attorney General further stated, "I want to be transparent with a colleague as to what was transpiring at the Department of Justice."
(U) Mr. Arar requested to go to Caniada in his protection hearing. However, the former Deputy Attorney General signed a memorandum that stated Canada was not an option because returning Arar to Canada would be prejudicial to the United States. The former Deputy Attorney General indicated that he made this decision based on belief that Mr. Arar was a dangerous person and the porous nature of the Canadian/US border would allow Mr. Arar easy access to the United States.

(U) Addendum to OIG-08-18

The Removal of a Canadian Citizen to Syria
4

\section*{SEGRETIANOFORA}

\section*{(U) Conclusion}

(U) Addendum to OIG-08-18

The Removal of a Canadian Citizen to Syria 5

\section*{SEGRETHANOFORA}

\section*{Addendum Distribution}

\section*{(U) Department of Homeland Security}
(U) DHS Secretary
(U) DHS Deputy Secretary
(U) Acting Commissioner, Customs and Border Protection
(U) Assistant Secretary, Immigration and Custom Enforcement
(U) Director, Citizenship and Immigrations Services
(U) CBP OIG Liaison
(U) ICE OIG Liaison
(U) CIS OIG Liaison

\section*{(U) Department of Justice}
(U) Office of the Deputy Attorney General
(U) Office of Legal Counsel
(U) Federal Bureau of Investigation, Inspections Division
(U) Inspector General
(U) Counsel, Office of Professional Responsibility

\section*{(U) Department of State}
(U) Office of Legal Advisor -


\section*{(9)}
(S)

\section*{(U) Office of Management and Budget}
(U) Chief, Homeland Security Branch
(U) DHS Program Examiner
(U) Congress
(U) Congressional Oversight and Appropriations Commiltees, as appropriate
(U) Addendum to OIG-08-18

The Removal of a Canadian Citizen to Syria
6```

